

1 TO THE HOUSE OF REPRESENTATIVES:

2 The Committee on Ways and Means to which was referred Senate Bill
3 No. 13 entitled “An act relating to the implementation of the Pupil Weighting
4 Factors Report” respectfully reports that it has considered the same and
5 recommends that the House propose to the Senate that the bill be amended by
6 striking out all after the enacting clause and inserting in lieu thereof the
7 following:

8 Sec. 1. FINDINGS

9 (a) 2018 Acts and Resolves No. 173, Sec. 11 directed the Agency of
10 Education to undertake a study examining and evaluating the current formula
11 used to weigh economically disadvantaged students, English language learners,
12 and secondary-level students in Vermont for purposes of calculating equalized
13 pupils. The study was also to consider whether new cost factors and weights
14 should be included in the equalized pupil calculation.

15 (b) The findings from the Pupil Weighting Factors Report dated
16 December 24, 2019 (Report), produced by a University of Vermont-led team
17 of researchers, including national experts on student weighting, were stark,
18 stating that “[n]either the factors considered by the [current] formula nor the
19 value of the weights reflect contemporary educational circumstances and
20 costs.” The Report also found that the current “values for the existing weights
21 have weak ties, if any, with evidence describing the difference in the costs of

1 educating students with disparate needs or operating schools in different
2 contexts.”

3 (c) The major recommendations of the Report are straightforward,
4 specifically that the General Assembly increase certain of the existing weights
5 and that it add population density (rurality) as a new weighting factor, given
6 the Report’s finding that rural districts pay more to educate a student.
7 However, given the statewide and unique nature of Vermont’s education
8 funding system and the reality that any change in the weighting formula is
9 complex due to its relationship to other educational policies and will produce
10 fluctuations in tax rates across the State, the General Assembly has chosen to
11 develop a phased approach to revising the weighting formula.

12 (d) [Tax Commission finding tbd]

13 Sec. 2. TASK FORCE ON THE IMPLEMENTATION OF THE PUPIL
14 WEIGHTING FACTORS REPORT

15 (a) Creation. There is created the Task Force on the Implementation of the
16 Pupil Weighting Factors Report. The Task Force shall recommend to the
17 General Assembly an action plan and proposed legislation to ensure that all
18 public school students have equitable access to educational opportunities,
19 taking into account the Pupil Weighting Factors Report dated December 24,
20 2019 (Report), produced by a University of Vermont-led team of researchers.

1 (b) Membership.

2 (1) The Task Force shall be a legislative task force and shall be
3 composed of the following eight members:

4 (A) two members of the Senate Committee on Finance;

5 (B) two members of the Senate Committee on Education;

6 (C) two members of the House Committee on Ways and Means; and

7 (D) two members of the House Committee on Education.

8 (2) Members from the House Committees shall be appointed by the
9 Speaker of the House and shall not all be from the same party and members
10 from the Senate Committees shall be appointed by the Committee on
11 Committees and shall not all be from the same party.

12 (c) Powers and duties. The Task Force shall recommend to the General
13 Assembly an action plan and proposed legislation to ensure that all public
14 school students have equitable access to educational opportunities, taking into
15 account the Report, and shall:

16 (1) consider how to integrate the weighting calculations from the Report
17 with Vermont’s equalized pupil calculations, excess spending threshold, and
18 yield calculations;

19 (2) consider how categorical aid can address cost differentials across
20 school districts;

1 (3) for the purpose of calculating equalized pupils, recommend how to
2 define a “person from an economically deprived background” taking into
3 account the current definition in 16 V.S.A. § 4001(8) and similar definitions in
4 Part A, Title I, of the Elementary and Secondary Education Act, as amended
5 by the Every Student Succeeds Act, and eligibility for free and reduced-priced
6 lunch under the National School Lunch Act;

7 (4) in recognition that the current formula used to calculate equalized
8 pupils uses more than one mathematical method, consider changes to the
9 formula to simplify it and make its calculation more transparent;

10 (5) recommend statutory changes in the Agency of Education’s powers
11 and duties to ensure that all school districts are meeting education quality
12 standards and improving student outcomes and opportunities;

13 (6) recommend how to transition to the recommended weights and
14 categorical aid to promote equity and ease the financial impact on school
15 districts during the transition, including the availability and use of federal
16 funding;

17 (7) consider the relationship between the recommended weights and
18 categorical aid and the changes to special education funding under 2018 Acts
19 and Resolves No. 173, including the impact on federally required maintenance
20 of effort and maintenance of financial support;

1 (8) consider the impact of the recommended weights and categorical aid
2 on the goals and outcomes of 1997 Acts and Resolves No. 60 and 2015 Acts
3 and Resolves No. 46, each as amended; and

4 (9) recommend whether prekindergarten students should be weighted
5 and if so the weighting.

6 (d) Consultant. The Task Force may retain a consultant or consultants to
7 assist it with modeling education finance scenarios developed by the Task
8 Force and in writing the report required under subsection (g) of this section.

9 (e) Collaboration. In performing its duties under this section, the Task
10 Force shall collaborate with the Vermont Superintendents Association, the
11 Vermont School Boards Association, the Vermont Council of Special
12 Education Administrators, the Vermont Principals' Association, the Vermont
13 Independent Schools Association, and the Vermont-National Education
14 Association.

15 (f) Public meetings. The Task Force shall hold two or more meetings to
16 share information and receive input from the public concerning its work, which
17 may be part of or separate from its regular meetings. The Task Force shall
18 include time during each of its meetings for public comment.

19 (g) Report. On or before December 15, 2021, the Task Force shall submit
20 a written report to the House and Senate Committees on Education, the House

1 Committee on Ways and Means, and the Senate Committee on Finance with its
2 action plan and proposed legislation.

3 (h) Meetings.

4 (1) The Joint Fiscal Office shall call the first meeting of the Task Force
5 to occur on or before June 1, 2021.

6 (2) The Task Force shall select co-chairs from among its members at the
7 first meeting, one a member of the House and the other a member from the
8 Senate.

9 (3) A majority of the membership shall constitute a quorum.

10 (i) Assistance. The Task Force shall have the:

11 (1) Administrative assistance from the Joint Fiscal Office which shall
12 include organizing meetings and taking minutes.

13 (2) Technical assistance from the Agency of Education and the Joint
14 Fiscal Office. If the consultant is retained, the Joint Fiscal Office shall contract
15 with, and oversee the work of, the consultant.

16 (3) Legal assistance from Office of Legislative Counsel, which shall
17 include legal advice and drafting proposed legislation.

18 (j) Compensation and reimbursement. For attendance at meetings during
19 adjournment of the General Assembly, a legislative member of the Task Force
20 shall be entitled to per diem compensation and reimbursement of expenses

1 pursuant to 2 V.S.A. § 23 for not more than 12 meetings. These payments
2 shall be made from monies appropriated to the General Assembly.

3 Sec. 3. WEIGHTING FACTORS SIMULATOR

4 The Agency of Education, in collaboration with the Joint Fiscal Office,
5 shall create a user-friendly weighting factors simulator that will allow users to
6 model the impact of proposed changes in weights on all school district tax
7 rates. The creation of and use by the Task Force of the simulator shall be
8 overseen by the Task Force.

9 Sec. 4. REQUIREMENT FOR ADDITIONAL LEGISLATIVE ACTION

10 During the second year of the 2021–2022 biennium, the House and Senate
11 Committees on Education, the House Committee on Ways and Means, and the
12 Senate Committee on Finance shall consider the action plan and legislation
13 proposed by the Task Force on the Implementation of the Pupil Weighting
14 Factors Report created under Sec. 2 of this act. It is the intent of the General
15 Assembly that it pass legislation during the second year of the biennium that
16 implements changes to how education is funded to ensure that all public school
17 students have equitable access to educational opportunities.

18 Sec. 5. APPROPRIATIONS

19 (a) The sum of \$10,800.00 is appropriated from the General Fund in fiscal
20 year 2022 to the General Assembly for per diem and reimbursement of

1 expenses for members of the Task Force on the Implementation of the Pupil
2 Weighting Factors Report created under Sec. 2 of this act.

3 (b) The sum of \$25,000.00 is appropriated from the General Fund in fiscal
4 year 2022 to the Joint Fiscal Office for consultant expenses of the Task Force
5 on the Implementation of the Pupil Weighting Factors Report created under
6 Sec. 2 of this act.

7 Sec. 6. EFFECTIVE DATE

8 This act shall take effect on passage.

9 and that after passage the title of the bill be amended to read: “An act
10 relating to the Pupil Weighting Factors Report”

11

12 (Committee vote: _____)

13

14

Representative _____

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FOR THE COMMITTEE